

***SUBMITTED FOR INCLUSION IN HEARING RECORD***

**TESTIMONY OF**

Anne C. Reinke  
President and CEO  
Intermodal Association of North America (IANA)

**REGARDING**

“Protecting Consumers and Businesses: Confronting Organized Retail Crime”

**BEFORE**

Subcommittee on Crime and Federal Government Surveillance  
U.S. House of Representatives Committee on the Judiciary

**DECEMBER 17, 2025**

On behalf of the Intermodal Association of North America (IANA), thank you Subcommittee Chair Biggs, Ranking Member McBath and the Subcommittee Members for convening this hearing, *Protecting Consumers and Businesses: Confronting Organized Retail Crime*, to discuss cargo theft and its wide-ranging impact on the national economy, supply chain efficiency and workforce safety. As the only transportation trade association representing the combined interests of the intermodal freight transportation industry, IANA appreciates the opportunity to express its strong support for H.R. 2853, the Combatting Organized Retail Crime Act (CORCA).

IANA is comprised of over 1,000 corporate members including intermodal and over-the-road motor carriers, as well as railroads, water carriers, port authorities, intermodal marketing and logistics companies, and suppliers to the industry. Our associate members include shippers, academic institutions, government entities and non-profit trade associations.

As 95 percent of all manufactured goods move at one point or another on the supply chain in a shipping container, the impacts of cargo theft are felt directly by IANA's diverse membership. A recent member survey indicated that 76 percent of respondents are more concerned with cargo theft today than five years ago, and 53 percent of respondents have been directly impacted by cargo theft. These firsthand experiences show that cargo theft is trending in the wrong direction and wreaking havoc on our nation's supply chain.

The intermodal industry is committed to investing in cargo theft mitigation technologies and capabilities. It has voluntarily adopted several practices and technologies to deter criminals, including the use of GPS and RFID tags to track cargo location along with advanced locks and door sensors that detect unauthorized openings. Additionally, shippers are now strategically loading containers so that high-value goods are harder to reach and less vulnerable to theft. Nonetheless, highly sophisticated criminals continue to innovate with new tactics and targets. A major barrier to the timely detection and effective response to cargo theft is the lack of accurate and centralized crime data. Cargo theft is widely underreported for a host of reasons, including reputational brand management and low cargo recovery rate. As a result, the actual impact of cargo theft at the national level is difficult to determine, with loss estimates ranging from \$455 million to over \$35 billion annually. The effects of supply chain crime ripple across the U.S. economy, ultimately resulting in higher consumer prices and safety risks to truck drivers, rail operators, warehouse workers and others who support the movement of intermodal freight.

IANA appreciates the Committee's leadership in bringing law enforcement and industry together to discuss solutions to this problem. It is likely that theft, fraud and cyber-security attacks aimed at freight transportation will require a host of solutions. One of the most critical issues driving exponential increases in cargo theft is the inability to prosecute criminals because there are so few laws and authority to do so. Currently there is no definition in federal law for the term "cargo theft," and states employ varying definitions and procedures to investigate and prosecute these crimes. Moreover, the interstate nature of freight transportation can make it difficult to identify where the theft occurred as well as the appropriate jurisdictional authority. These factors can prevent law enforcement and industry from identifying broader patterns, such as organized theft rings that operate across state and national boundaries.

Accordingly, a coordinated response at the federal level is needed to address the growing threat of cargo theft, and CORCA is a substantial step in the right direction. This legislation offers commonsense solutions to identify and deter crime throughout the supply chain by enhancing legal frameworks, improving enforcement capabilities and fostering collaboration across relevant international, federal, state and local agencies. We also applaud Congress for identifying other bipartisan approaches, such as the Household Goods Shipping Consumer Protection Act (S. 337 and H.R. 880), and the recently introduced Cargo Security Innovation Act (S. 3376).

IANA and the intermodal industry are eager to work with you and the appropriate investigative and enforcement agencies to combat cargo theft. CORCA will strengthen the U.S. economy by enhancing supply chain efficiency, penalizing dangerous crime groups, and protecting American workers and consumers.

Thank you for the opportunity to submit our comments for the record. Please do not hesitate to contact me if you have questions or need assistance at [areinke@intermodal.org](mailto:areinke@intermodal.org) or 301-982-3400.